WEST VIRGINIA LEGISLATURE

2018 REGULAR SESSION

Enrolled

5B415 Signature omitted

Committee Substitute

for

Senate Bill 415

SENATORS FERNS, BLAIR, MARONEY, TRUMP, WELD,

WOELFEL, STOLLINGS, AND TAKUBO, original sponsors

[Passed March 3, 2018; in effect from passage]

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1 AN ACT to amend the Code of West Virginia, 1931, as amended, by adding thereto a new article, 2 designated §29-22D-1, §29-22D-2, §29-22D-3, §29-22D-4, §29-22D-5, §29-22D-6, §29-3 22D-7, §29-22D-8, §29-22D-9, §29-22D-10, §29-22D-11, §29-22D-12, §29-22D-13, §29-22D-14, §29-22D-15, §29-22D-16, §29-22D-17, §29-22D-18, §29-22D-19, §29-22D-20, 4 5 §29-22D-21, §29-22D-22, §29-22D-23, and §29-22D-24, all relating to permitting wagering on the results of certain professional or collegiate sports or athletic events and 6 7 other events authorized as West Virginia Lottery sports wagering activities, after a federal 8 law against such wagering is no longer in effect; providing legislative findings; defining 9 terms; detailing duties and powers of the West Virginia Lottery Commission; providing 10 rule-making authority and emergency rule-making authority; requiring commission to levy 11 and collect all fees, surcharges, civil penalties, and weekly tax on adjusted gross sports 12 wagering receipts and deposit them into the West Virginia Lottery Sports Wagering Fund; 13 limiting sports wagering to existing racetrack casinos and the casino in a historic resort 14 hotel; providing for four types of licenses to be issued related to sports betting; establishing 15 license requirements and prohibitions; authorizing licensing fees; requiring adoption and 16 posting of house rules; defining duties of an operator conducting sports wagering; 17 requiring the posting of betting limits; authorizing sports wagering agreements with other 18 governments; providing powers and duties of commission and operators; limiting certain 19 activities of employees; authorizing the West Virginia Lottery to levy and collect a privilege 20 tax in the amount of 10 percent of adjusted gross sports wagering receipts; requiring 21 reports and submission of taxes; providing for certain carry over and carry back 22 allowances; clarifying that tax is in lieu of certain other taxes; providing that certain 23 expenditures related to sports wagering are facility modernization improvements eligible 24 for recoupment; providing that credits are not allowed against the privilege tax; creating the West Virginia Lottery Sports Wagering Fund; authorizing the West Virginia Lottery to 25 collect an administrative allowance from gross sports wagering receipts; providing for 26

distribution of moneys deposited in the West Virginia Lottery Sports Wagering Fund;
authorizing certain agreements between the West Virginia Lottery and law enforcement;
imposing civil penalties for certain violations, and exception; prohibiting unauthorized
sports wagering in this state; establishing crimes related to unauthorized sports wagering
and imposing criminal penalties; establishing crimes related to authorized sports wagering
and imposing criminal penalties; preempting provisions from state and local law; and
establishing certain exemptions from federal law.

Be it enacted by the Legislature of West Virginia:

ARTICLE 22D. WEST VIRGINIA LOTTERY SPORTS WAGERING ACT.

§29-22D-1. Short title.

This article shall be known and may be cited as the West Virginia Lottery Sports Wagering
 Act.

§29-22D-2. State authorization of sports wagering at licensed racetrack facilities and historic resort hotel; legislative findings and declarations.

(a) Operation of West Virginia Lottery sports wagering. — Notwithstanding any provision
 of law to the contrary, the operation of sports wagering and ancillary activities are only lawful when
 conducted in accordance with the provisions of this article and rules of the commission.

4 (b) Legislative findings. —

5 (1) The Legislature finds that the operation of the four racetracks and the historic resort 6 hotel in this state play a critical role in the economy of this state, and such constitutional lotteries 7 are rightfully authorized as state enterprises consistent with the rights and powers granted to the 8 states under the Tenth Amendment of the United States Constitution. The federal government is 9 a government of limited and enumerated powers, and powers not delegated to the United States 10 by the Constitution nor prohibited by it to the states are reserved for the states and its respective 11 citizens.

(2) The Legislature finds that section 36, article VI of the Constitution of the State of West
Virginia grants the state the exclusive right to lawfully own and operate a lottery in this state.
Authorization of wagering on any constitutional lottery within West Virginia is within the state's
sovereign rights as a state to act in the best interest of its citizens.

16 (3) The Legislature finds that it is in the best interests of the State of West Virginia for the 17 state to operate a lottery in the form of sports wagering and that it is the intent of the Legislature 18 to authorize sports wagering when federal law is enacted or repealed, or a federal court decision 19 is issued that permits a state to regulate sports wagering, as such power is reserved to the states. 20 (4) The Legislature finds that illegal sports wagering channels operating throughout the 21 United States pose a critical threat to the safety and welfare of the citizens of West Virginia and 22 that creating civil and criminal penalties to prosecute illegal operators, while transferring this black 23 market demand into a secure and highly regulated environment, will protect the public and 24 positively benefit state revenues and the state's economy.

(5) The Legislature finds that in order to protect residents of this state who wager on sports or other events and to capture revenues and create jobs generated from sports wagering, it is in the best interests of this state and its citizens to regulate this activity by authorizing and establishing a secure, responsible, fair, and legal system of sports wagering immediately, when the federal ban on sports wagering is lifted.

(6) The Legislature finds that the most effective and efficient manner in which the state
can operate and regulate the forms of lottery authorized by the provisions of this article is to limit
the number of authorized operators to those who are licensed, pursuant to the provisions of §2922A-1 *et seq.* of this code, and to facilities licensed to operate video lottery terminals, pursuant to
the provisions of §29-25-1 *et seq.* of this code.

(7) The Legislature finds that the granting of licenses pursuant to the provisions of this
 article, while maintaining all ownership rights and exercising control through strict regulation of all
 West Virginia Lottery sports wagering authorized by the provisions of this article, constitutes an

appropriate exercise by the Legislature of the power granted it by the provisions of section 36,
article VI of the Constitution of the State of West Virginia.

(8) The Legislature finds that the operation of West Virginia Lottery sports wagering at
racetracks, licensed pursuant to the provisions of §29-22A-1 *et seq.* of this code, and at a historic
resort hotel, licensed pursuant the provisions of §29-25-1 *et seq.* of this code, serves to protect,
preserve, promote, and enhance the tourism industry of the state as well as the general fiscal
wellbeing of the state and its subdivisions.

§29-22D-3. Definitions.

For the purposes of this article, the following terms have the meanings ascribed to them
 in this section:

3 (1) "Adjusted gross sports wagering receipts" means an operator's gross sports wagering
4 receipts from West Virginia Lottery sports wagering, less winnings paid to wagerers in such
5 games.

6 (2) "Collegiate sport or athletic event" means a sport or athletic event offered or sponsored
7 by, or played in connection with, a public or private institution that offers educational services
8 beyond the secondary level.

9 (3) "Commission" or "State Lottery Commission" means the West Virginia Lottery
10 Commission, created by §29-22-1 *et seq*. of this code.

(4) "Director" means the Director of the West Virginia State Lottery Commission, appointed
 pursuant to §29-22-6 of this code.

(5) "Gaming equipment" or "sports wagering equipment" means any mechanical,
electronic or other device, mechanism, or equipment, and related supplies used or consumed in
the operation of West Virginia Lottery sports wagering at a licensed gaming facility including, but
not limited to, a kiosk installed to accept sports wagers.

(6) "Gaming facility" means a designated area on the premises of an existing historic resort
hotel, licensed under §29-25-1 *et seq.* of this code, to operate video lottery and table games or

the facility of an entity authorized to operate racetrack video lottery machines, pursuant to §2922A-1 *et seg.* of this code.

(7) "Government" means any governmental unit of a national, state, or local body
 exercising governmental functions, other than the United States Government.

(8) "Gross sports wagering receipts" means the total gross receipts received by a licensed
 gaming facility from sports wagering.

(9) "License" means any license, applied for or issued by the commission under this article,
including, but not limited to:

(A) A license to act as agent of the commission in operating West Virginia Lottery sports
wagering at a licensed gaming facility (operator license or West Virginia Lottery sports wagering
license);

(B) A license to supply a gaming facility, licensed under this article, to operate sports
wagering with sports wagering equipment or services necessary for the operation of sports
wagering (supplier license);

(C) A license to be employed at a racetrack or gaming facility, licensed under this article,
 to operate West Virginia Lottery sports wagering when the employee works in a designated
 gaming area that has sports wagering or performs duties in furtherance of or associated with the
 operation of sports wagering at the licensed gaming facility (occupational license); or

37 (D) A license to provide management services under a contract to a gaming facility,
 38 licensed under this article, to operate sports wagering (management services provider license).

(10) "Licensed gaming facility" means a designated area on the premises of an existing
historic resort hotel, pursuant to §29-25-1 *et seq*. of this code, or the facility of an entity authorized
to operate racetrack video lottery machines, pursuant to §29-22A-1 *et seq*. of this code, licensed
under this article, to conduct West Virginia Lottery sports wagering.

43 (11) "Lottery" means the public gaming systems or games regulated, controlled, owned,
44 and operated by the State Lottery Commission in the manner provided by general law, as provided

45 in this article, §29-22-1 *et seq.*, §29-22A-1 *et seq.*, §29-22B-1 *et seq.*, §29-22C-1 *et seq.*, and
46 §29-25-1 *et seq.* of this code.

47 (12) "National criminal history background check system" means the criminal history
48 record system maintained by the Federal Bureau of Investigation, based on fingerprint
49 identification or any other method of positive identification.

50 (13) "Operator" means a licensed gaming facility which has elected to operate a sports
51 pool and other authorized West Virginia Lottery sports wagering activities.

(14) "Professional sport or athletic event" means an event at which two or more
persons participate in sports or athletic events and receive compensation in excess of actual
expenses for their participation in such event.

(15) "Sports event" or "sporting event" means any professional sport or athletic event,
any collegiate sport or athletic event, motor race event, or any other special event authorized
by the commission under this article.

(16) "Sports pool" means the business of accepting wagers on any sports event by any
system or method of wagering.

60 (17) "Sports wagering account" means a financial record established by a licensed 61 gaming facility for an individual patron in which the patron may deposit and withdraw funds 62 for sports wagering and other authorized purchases, and to which the licensed gaming facility 63 may credit winnings or other amounts due to that patron or authorized by that patron.

(18) "Sports wagering agreement" means a written agreement between the commission
and one or more other governments whereby persons who are physically located in a signatory
jurisdiction may participate in sports wagering conducted by one or more operators licensed by
the signatory governments.

(19) "Sports wagering fund" means the special fund in the State Treasury, created in §2922D-17 of this code.

(20) "Supplier" means a person that requires a supplier license to provide a sports
 wagering licensee with goods or services to be used in connection with operation of West Virginia
 Lottery sports wagering.

73 (21) "Wager" means a sum of money or thing of value risked on an uncertain occurrence. 74 (22) "West Virginia Lottery sports wagering" or "sports wagering" means the business of 75 accepting wagers on sporting events and other events, the individual performance statistics of 76 athletes in a sporting event or other events, or a combination of any of the same by any system 77 or method of wagering approved by the commission including, but not limited to, mobile 78 applications and other digital platforms that utilize communications technology to accept wagers 79 originating within this state. The term includes, but is not limited to, exchange wagering, parlays, 80 over-under, moneyline, pools, and straight bets. The term does not include:

81 (A) Pari-mutuel betting on the outcome of horse or dog races, authorized by §19-23-12a
82 and §19-23-12d of this code;

(B) Lottery games of the West Virginia State Lottery, authorized by §29-22-1 *et seq*. of this
code;

85 (C) Racetrack video lottery, authorized by §29-22A-1 *et seq*. of this code;

86 (D) Limited video lottery, authorized by §29-22B-1 *et seq*. of this code;

87 (E) Racetrack table games, authorized by §29-22C-1 *et seq*. of this code;

(F) Video lottery and table games, authorized by §29-25-1 et seq. of this code; and

89 (G) Daily Fantasy Sports (DFS).

90 (23) "West Virginia Lottery sports wagering license" means authorization granted under
91 this article by the commission to a gaming facility that is already licensed under §29-22A-1 *et seq*.
92 or §29-25-1 *et seq*. of this code, which permits the gaming facility as an agent of the commission
93 to operate West Virginia Lottery sports wagering in one or more designated areas or in one or
94 more buildings owned by the licensed gaming facility on the grounds where video lottery is

95 conducted by the licensee or through any other authorized platform developed by the gaming

96 facility. This term is synonymous with "operator's license."

§29-22D-4. Commission duties and powers.

(a) In addition to the duties set forth elsewhere in this article, §29-22-1 *et seq.*, §29-22A 1 *et seq.*, §29-22B-1 *et seq.*, §29-22C-1 *et seq.*, and §29-25-1 *et seq.* of this code, the commission
 shall have the authority to regulate sports pools and the conduct of sports wagering under this
 article.

(b) The commission shall examine the regulations implemented in other states where
sports wagering is conducted and shall, as far as practicable, adopt a similar regulatory
framework through promulgation of rules and regulations.

8 (c) The commission has the authority, pursuant to §29A-1-1, *et seq.* and §29A-3-1, *et seq.* 9 of this code, to promulgate or otherwise enact any legislative, interpretive, and procedural rules 10 the commission considers necessary for the successful implementation, administration, and 11 enforcement of this article. Rules proposed by the commission before December 1, 2018, may be 12 promulgated as emergency rules pursuant to §29A-3-15 of this code.

13 (1) Regulations promulgated by the commission may include, but are not limited to, those 14 governing the acceptance of wagers on a sports event or a series of sports events; maximum 15 wagers which may be accepted by an operator from any one patron on any one sports event; 16 type of wagering tickets which may be used: method of issuing tickets; method of accounting 17 to be used by operators; types of records which shall be kept; use of credit and checks by 18 patrons; type of system for wagering; protections for patrons placing wagers; and promotion 19 of social responsibility, responsible gaming, and inclusion of the statement, "If you or someone 20 you know has a gambling problem and wants help, call 1-800 GAMBLER," in every designated area approved for sports wagering and on any mobile application or other digital platform used 21 22 to place wagers.

(2) The commission shall establish minimum internal control standards (MICS) and
 approve minimum internal control standards proposed by licensed operators for administration of
 sports wagering operations, wagering equipment and systems, or other items used to conduct
 sports wagering, as well as maintenance of financial records and other required records.

(d) The commission shall determine the eligibility of a person to hold or continue to hold a
license, shall issue all licenses, and shall maintain a record of all licenses issued under this article.
The commission may accept applications, evaluate qualifications of applicants, and undertake
initial review of licenses prior to promulgation of emergency rules upon the effective date of this
article.

(e) The commission shall levy and collect all fees, surcharges, civil penalties, and weekly
 tax on adjusted gross sports wagering receipts imposed by this article, and deposit all moneys
 into the sports wagering fund, except as otherwise provided under this article.

(f) The commission may sue to enforce any provision of this article or any rule of thecommission by civil action or petition for injunctive relief.

(g) The commission may hold hearings, administer oaths, and issue subpoenas or
subpoenas duces tecum: *Provided*, That all hearings shall be conducted pursuant to the
provisions of the State Administrative Procedures Act, §29A-2-1, *et seq.* of this code and the
Lottery Administrative Appeal Procedures, W.Va. CSR §179-2-1, *et seq.*

(h) The commission may exercise any other powers necessary to effectuate the provisionsof this article and the rules of the commission.

§29-22D-5. Licenses required.

(a) The commission shall not grant a license required under this article to any applicant
 until the commission has published the notice in the State Register, as required by §29-22D-15(f)
 of this code.

4 (b) No person may engage in any activity in connection with West Virginia Lottery sports
5 wagering in this state unless all necessary licenses have been obtained in accordance with this

article and rules of the commission. Four types of licenses: (1) Operator; (2) supplier; (3)
management services provider; and (4) occupational—are issued pursuant to this article, and no
person or entity may engage in any sports wagering operation or activity without first obtaining
the appropriate license.

(c) The commission may not grant a license until it determines that each person who has
 control of the applicant meets all qualifications for licensure. The following persons are considered
 to have control of an applicant:

(1) Each person associated with a corporate applicant, including any corporate holding
company, parent company, or subsidiary company of the applicant who has the ability to control
the activities of the corporate applicant or elect a majority of the board of directors of that
corporation; this does not include any bank or other licensed lending institution which holds a
mortgage or other lien acquired in the ordinary course of business;

(2) Each person associated with a non-corporate applicant who directly or indirectly holds
a beneficial or proprietary interest in the applicant's business operation, or who the commission
otherwise determines has the ability to control the applicant; and

(3) Key personnel of an applicant, including any executive, employee, or agent, having the
 power to exercise significant influence over decisions concerning any part of the applicant's
 business operation.

(d) License application requirements. — All applicants for any license issued under this article shall submit an application to the commission in the form the commission requires and submit fingerprints for a national criminal records check by the Criminal Identification Bureau of the West Virginia State Police and the Federal Bureau of Investigation. The fingerprints shall be furnished by all persons required to be named in the application and shall be accompanied by a signed authorization for the release of information by the Criminal Investigation Bureau and the Federal Bureau of Investigation. The commission may require additional background checks on

31 licensees when they apply for annual license renewal, and any applicant convicted of any32 disqualifying offense shall not be licensed.

(e) Each sports wagering licensee, licensed supplier, or a licensed management services
 provider shall display the license conspicuously in its place of business or have the license
 available for inspection by any agent of the commission or any law-enforcement agency.

36 (f) Each holder of an occupational license shall carry the license and have some indicia of
37 licensure prominently displayed on his or her person when present in a licensed gaming facility
38 at all times, in accordance with the rules of the commission.

(g) Each person licensed under this article shall give the commission written notice within
30 days of any change to any information provided in the licensee's application for a license or
renewal.

(h) No commission employee may be an applicant for any license issued under this article
nor may any employee of any such licensee directly or indirectly hold an ownership or a financial
interest in any West Virginia Lottery sports wagering license.

§29-22D-6. Operator license; West Virginia sports wagering operators.

(a) In addition to the casino games permitted pursuant to the provisions of §29-22A-1 *et seq.*, §29-22C-1 *et seq.*, and §29-25-1 *et seq.* of this code, a licensed gaming facility may operate
West Virginia Lottery sports wagering upon the approval of the commission, and the commission
shall have the general responsibility for the implementation of this article and all other duties
specified in §29-22-1 *et seq.*, §29-22A-1 *et seq.*, §29-22C-1 *et seq.*, and §29-25-1 *et seq.* of this
code, the provisions of this article, and applicable regulations.

(b) All sports wagering authorized by this article shall be West Virginia Lottery games
owned by the State of West Virginia. An operator license granted by the commission pursuant to
this article grants licensees lawful authority to conduct West Virginia Lottery sports wagering
within the terms and conditions of the license and any regulations promulgated under this article.

(c) *Sports wagering licenses.* — The commission may issue up to five licenses to operate
West Virginia Lottery sports wagering in accordance with the provisions of this article. No more
than five licenses to operate a gaming facility with West Virginia Lottery sports wagering shall be
permitted in this state.

15 (d) Grant of license. — Upon application by a gaming facility and payment of a \$100,000 16 application fee, the commission shall immediately grant a West Virginia Lottery sports wagering 17 license to an operator that provides for the right to conduct West Virginia Lottery sports wagering: 18 Provided, That the applicant must hold a valid racetrack video lottery license issued by the 19 commission, pursuant to §29-22A-1 et seq. of this code, or a valid license to operate a gaming 20 facility, issued by the commission pursuant to §29-25-1 et seq. of this code, and otherwise meet 21 the requirements for licensure under the provisions of this article and the rules of the commission. 22 This license shall be issued for a five-year period, and may be renewed for five-year periods upon 23 payment of a \$100,000 renewal fee, as long as an operator continues to meet all gualification 24 requirements.

(e) *Location.* — A West Virginia Lottery sports wagering license authorizes the operation
 of West Virginia Lottery sports wagering at locations and through any mobile application or other
 digital platforms approved by the commission.

28 (f) Management service contracts. —

(1) *Approval.* — A West Virginia Lottery sports wagering licensee may not enter into any
management services contract that would permit any person other than the licensee to act as the
commission's agent in operating West Virginia Lottery sports wagering unless the management
service contract: (A) Is with a person licensed under this article to provide management services;
(B) is in writing; and (C) has been approved by the commission.

34 (2) *Material change.* — The West Virginia Lottery sports wagering licensee shall submit
 35 any material change in a management services contract, previously approved by the commission,
 36 to the commission for its approval or rejection before the material change may take effect.

37 (3) Other commission approvals and licenses. — The duties and responsibilities of a
38 management services provider under a management services contract may not be assigned,
39 delegated, subcontracted, or transferred to a third party without the prior approval of the
40 commission. Third parties must be licensed as a management services provider under this article
41 before providing services.

42 (g) Expiration date and renewal. —

(1) A licensed operator shall submit to the commission such documentation or information as the commission may require demonstrating to the satisfaction of the director that the licensee continues to meet the requirements of the law and regulations. Required documentation or information shall be submitted no later than five years after issuance of an operator license and every five years thereafter, or within lesser periods based on circumstances specified by the commission.

(2) If the licensee fails to apply to renew its license issued pursuant to §29-22A-1 *et seq*.
or §29-25-1 *et seq*. of this code prior to expiration, the commission shall renew its license under
this article at the time the expired license is renewed as long as the licensee was operating in
compliance with applicable requirements in the preceding license year.

(h) *Surety bond.* — A West Virginia Lottery sports wagering licensee shall execute a surety
bond in an amount and in the form approved by the commission, to be given to the state, to
guarantee the licensee faithfully makes all payments in accordance with the provisions of this
article and rules promulgated by the commission.

(i) *Audits.* — Upon application for a license and annually thereafter, a West Virginia Lottery
sports wagering licensee shall submit to the commission an annual audit of the financial
transactions and condition of the licensee's total operations prepared by a certified public
accountant in accordance with generally accepted accounting principles and applicable federal
and state laws.

(j) *Commission office space.* — A West Virginia Lottery sports wagering licensee shall
 provide suitable office space at the sports wagering facility, at no cost, for the commission to
 perform the duties required of it by this article and the rules of the commission.

65 (k) Facility qualifications. — A West Virginia Lottery sports wagering licensee shall 66 demonstrate that its gaming facility with West Virginia Lottery sports wagering will: (1) Be 67 accessible to disabled individuals, in accordance with applicable federal and state laws; (2) be 68 licensed in accordance with this article, and all other applicable federal, state, and local laws; and 69 (3) meet any other qualifications specified in rules adopted by the commission. Notwithstanding 70 any provision of this code or any rules promulgated by the Alcohol Beverage Control 71 Commissioner to the contrary, vacation of the premises after service of beverages ceases is not 72 required for any licensed gaming facility.

§29-22D-7. Management services providers; license requirements.

(a) *License*. — The holder of a license to operate West Virginia Lottery sports wagering
may contract with an entity to conduct that operation in accordance with the regulations of the
commission. That entity shall obtain a license as a management services provider prior to the
execution of any such contract, and such license shall be issued pursuant to the provisions of this
article and any regulations promulgated by the commission.

6 (b) *License qualifications and fee.* — Each applicant for a management services provider 7 license shall meet all requirements for licensure and pay a nonrefundable license and application 8 fee of \$1,000. The commission may adopt rules establishing additional requirements for an 9 authorized management services provider. The commission may accept licensing by another 10 jurisdiction, that it specifically determines to have similar licensing requirements, as evidence the 11 applicant meets authorized management services provider licensing requirements.

(c) *Renewal.* — Management services provider licenses shall be renewed annually to any
 licensee who continues to be in compliance with all requirements and who pays the annual
 renewal fee of \$1,000.

(d) Any entity or individual who shares in revenue, including any affiliate operating under
a revenue share agreement, shall be licensed under this section.

§29-22D-8. Suppliers; license requirements.

1 (a) Supplier license. —

(1) The commission may issue a supplier license to a person to sell or lease sports
wagering equipment, systems, or other gaming items necessary to conduct sports wagering, and
offer services related to such equipment or other gaming items to a West Virginia Lottery sports
wagering licensee while the license is active. The commission may establish the conditions under
which the commission may issue provisional licenses, pending completion of final action on an
application.

8 (2) The commission may adopt rules establishing additional requirements for a West
9 Virginia Lottery sports wagering supplier and any system or other equipment utilized for wagering.
10 The commission may accept licensing by another jurisdiction, that it specifically determines to
11 have similar licensing requirements, as evidence the applicant meets West Virginia Lottery sports
12 wagering supplier licensing requirements.

(b) Supplier specifications. — An applicant for a supplier license shall demonstrate that the equipment, system, or services that the applicant plans to offer to the sports wagering licensee conform to standards established by the commission and applicable state law. The commission may accept approval by another jurisdiction, that it specifically determines have similar equipment standards, as evidence the applicant meets the standards established by the commission and applicable state law.

(c) *License application and renewal fees.* — Applicants shall pay to the commission a
nonrefundable license and application fee in the amount of \$1,000. After the initial one-year term,
the commission shall renew supplier licenses annually thereafter. Renewal of a supplier license
will be granted to any renewal applicant who has continued to comply with all applicable statutory

and regulatory requirements, upon submission of the commission issued renewal form andpayment of a \$1,000 renewal fee.

(d) *Inventory.* — A licensed sports wagering supplier shall submit to the commission a list
of all sports wagering equipment and services sold, delivered to, or offered to a West Virginia
Lottery sports wagering licensee in this state, as required by the commission, all of which must
be tested and approved by an independent testing laboratory approved by the commission. A
sports wagering licensee may continue to use supplies acquired from a licensed sports wagering
supplier, even if a supplier's license expires or is otherwise cancelled, unless the commission
finds a defect in the supplies.

§29-22D-9. Occupational licenses.

(a) All persons employed to be engaged directly in sports wagering-related activities, or
otherwise conducting or operating sports wagering, shall be licensed by the commission and
maintain a valid occupational license at all times and the commission shall issue such license to
be employed in the operation of sports wagering to a person who meets the requirements of this
section.

6 (b) An occupational license to be employed by a gaming facility with West Virginia Lottery 7 sports wagering permits the licensee to be employed in the capacity designated by the 8 commission while the license is still active. The commission may establish, by rule, job 9 classifications with different requirements to recognize the extent to which a particular job has the 10 ability to impact the proper operation of West Virginia Lottery sports wagering.

(c) Application and fee. — Applicants shall submit any required application forms
established by the commission and pay a nonrefundable application fee of \$100. The fee may be
paid on behalf of an applicant by the employer.

(d) *Renewal fee and form.* — Each licensed employee shall pay to the commission an
annual license fee of \$100 by June 30 of each year. The fee may be paid on behalf of the licensed

16 employee by the employer. In addition to a renewal fee, each licensed employee shall annually

17 submit a renewal application on the form required by the commission.

§29-22D-10. License prohibitions.

(a) The commission may not grant any license, pursuant to the provisions of this article, if
 evidence satisfactory to the commission exists that the applicant:

3

(1) Has knowingly made a false statement of a material fact to the commission;

4 (2) Has been suspended from operating a gambling game, gaming device, or gaming
5 operation, or had a license revoked by any governmental authority responsible for regulation of
6 gaming activities;

7 (3) Has been convicted of a crime of moral turpitude, a gambling-related offense, a theft
8 or fraud offense, or has otherwise demonstrated, either by a police record or other satisfactory
9 evidence, a lack of respect for law and order; or

(4) Is a company or individual who has been directly employed by any illegal or offshore
book that serviced the United States, or otherwise accepted black market wagers from individuals
located in the United States.

(b) The commission may deny a license to any applicant, reprimand any licensee, orsuspend or revoke a license:

(1) If the applicant or licensee has not demonstrated to the satisfaction of the commission
financial responsibility sufficient to adequately meet the requirements of the proposed enterprise;
(2) If the applicant or licensee is not the true owner of the business or is not the sole owner
and has not disclosed the existence or identity of other persons who have an ownership interest
in the business; or

(3) If the applicant or licensee is a corporation which sells more than five percent of a
licensee's voting stock, or more than five percent of the voting stock of a corporation which
controls the licensee, or sells a licensee's assets, other than those bought and sold in the ordinary

course of business, or any interest in the assets, to any person not already determined by the
 commission to have met the qualifications of a licensee under this article.

(c) In the case of an applicant for a sports wagering license, the commission may deny a
license to any applicant, reprimand any licensee, or suspend or revoke a license if an applicant
has not met the requirements of this section or any other provision of this article.

§29-22D-11. Sports wagering house rules; posting of rules.

(a) Each operator shall adopt comprehensive house rules for game play governing sports
 wagering transactions with its patrons. These comprehensive rules will be published as part of
 the minimum internal control standards. The rules shall specify the amounts to be paid on winning
 wagers and the effect of schedule changes. House rules shall be approved by the commission
 prior to implementation.

(b) The house rules, together with any other information the commission deems
appropriate, shall be conspicuously displayed and included in the terms and conditions of the
sports wagering system. Copies shall be made readily available to patrons.

9 (c) The commission shall license and require the display of West Virginia Lottery game 10 logos on game surfaces, other gaming items, and any locations the commission considers 11 appropriate.

§29-22D-12. Operator duties; sports wagering operations at a licensed gaming facility.

(a) *General.* — All operators licensed under this article to conduct West Virginia Lottery
 sports wagering shall:

(1) Employ a monitoring system utilizing software to identify non-normal irregularities in
volume or odds swings which could signal suspicious activities that should require further
investigation which shall be immediately reported and investigated by the commission. System
requirements and specifications shall be developed according to industry standards and
implemented by the commission as part of the minimum internal control standards;

8 (2) Promptly report to the commission any facts or circumstances related to the operation 9 of a West Virginia Lottery sports wagering licensee which constitute a violation of state or federal 10 law and immediately report any suspicious betting over a threshold set by the operator that has 11 been approved by the commission to the appropriate state or federal authorities;

(3) Conduct all sports wagering activities and functions in a manner which does not pose
a threat to the public health, safety, or welfare of the citizens of this state and does not adversely
affect the security or integrity of the West Virginia Lottery;

(4) Hold the commission and this state harmless from and defend and pay for the defense
of any and all claims which may be asserted against a licensee, the commission, the state, or
employees thereof, arising from the licensee's actions or omission while acting as an agent of the
commission operating West Virginia Lottery sports wagering pursuant to this article;

19 (5) Assist the commission in maximizing sports wagering revenues; and

20 (6) Keep current in all payments and obligations to the commission.

21 (b) *Duties.* — All West Virginia Lottery sports wagering licensees shall:

(1) Acquire West Virginia Lottery sports wagering gaming equipment by purchase, lease,
 or other assignment and provide a secure location for the placement, operation, and play of sports
 wagering gaming equipment;

(2) Prevent any person from tampering with or interfering with the operation of any West
Virginia Lottery sports wagering;

(3) Ensure that West Virginia Lottery sports wagering conducted at a gaming facility is
within the sight and control of designated employees of the licensee and such wagering at the
facility or otherwise available by the licensee is conducted under continuous observation by
security equipment in conformity with specifications and requirements of the commission;

(4) Ensure that West Virginia Lottery sports wagering occurs only in the specific locations
 within designated gaming areas approved by the commission or using a commission approved
 mobile application or other digital platform that utilizes communications technology to accept

wagers originating within this state, or on a sports wagering device. West Virginia Lottery sports
wagering shall only be relocated or offered in additional authorized manners in accordance with
the rules of the commission;

(5) Maintain sufficient cash and other supplies to conduct sports wagering at all times; and
(6) Maintain daily records showing the gross sports wagering receipts and adjusted gross
sports wagering receipts of the licensee from West Virginia Lottery sports wagering and shall
timely file with the commission any additional reports required by rule or by other provisions of
this code.

§29-22D-13. Posting of betting limits.

A sports wagering licensee shall conspicuously post a sign at each West Virginia Lottery
 sports wagering location indicating the minimum and maximum wagers permitted at that location
 and shall comply with the same.

§29-22D-14. Sports wagering agreements with other governments.

1 (a) On behalf of the State of West Virginia, the commission is authorized to:

2 (1) Enter into sports wagering agreements with other governments whereby persons who

3 are physically located in a signatory jurisdiction may participate in sports wagering conducted by

4 one or more operators licensed by the signatory governments; and

5 (2) Take all necessary actions to ensure that any sports wagering agreement entered into,

6 pursuant to this section, becomes effective.

7 (b) The regulations adopted by the commission pursuant to this section may include8 provisions prescribing:

9 (1) The form, length, and terms of an agreement entered into by the commission and 10 another government, including, but not limited to, provisions relating to how: Taxes are to be 11 treated by this state and another government; revenues are to be shared and distributed; and 12 disputes with patrons are to be resolved;

(2) The information to be furnished to the commission by a government that proposes to
enter into an agreement with this state pursuant to this section;

(3) The information to be furnished to the commission to enable the commission anddirector to carry out the purposes of this section;

17 (4) The manner and procedure for hearings conducted by the commission pursuant to this
18 section, including any special rules or notices; and

(5) The information required to be furnished to the commission to support anyrecommendations made to the commission, pursuant to this section.

(c) The commission may not enter into any sports wagering agreement, pursuant to this
 section, unless the agreement includes provisions that:

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(1) Account for the sharing of revenues by this state and another government;

(2) Permit the effective regulation of sports wagering by this state, including provisions
 relating to licensing of persons, technical standards, resolution of disputes by patrons,
 requirements for bankrolls, enforcement, accounting, and maintenance of records;

(3) Require each government that is a signatory to the agreement to prohibit operators of
sports wagering, management or other service providers, or suppliers, manufacturers or
distributors of sports wagering systems from engaging in any activity permitted by the sports
wagering agreement unless they are licensed in this state or in a signatory jurisdiction with similar
requirements approved by the commission;

(4) No variation from the requirements of the sports wagering agreement is permitted for
 any signatory government without a lack of opposition by this state and all signatory governments;
 (5) Prohibit any subordinate or side agreements among any subset of governments that
 are signatories to the agreement unless it relates exclusively to the sharing of revenues; and

(6) Require the government to establish and maintain regulatory requirements governing
 sports wagering that are consistent with the requirements of this state in all material respects if
 the sports wagering agreement allows persons physically located in this state to participate in

39 sports wagering conducted by another government or an operator licensed by another40 government.

§29-22D-15. Authorization of sports wagering in this state; requirements.

(a) An operator shall accept wagers on sports events and other events authorized under
 this article from persons physically present in a licensed gaming facility where authorized sports
 wagering occurs, or from persons not physically present who wager by means of electronic
 devices. A person placing a wager shall be at least 21 years of age.

(b) An operator may accept wagers from an individual physically located within this state
using a mobile or other digital platform or a sports wagering device, approved by the commission,
through the patron's sports wagering account.

8 (c) An operator may accept wagers from an individual physically located in a state or 9 jurisdiction with which the commission has entered into a sports wagering agreement using a 10 mobile or other digital platform or a sports wagering device through the patron's sports wagering 11 account, so long as the device or platform is approved by the commission and all other 12 requirements of the agreement are satisfied.

(d) The commission or operator may ban any person from entering a gaming area of a
gaming facility conducting sports wagering or the grounds of a gaming facility licensed under this
article or from participating in the play or operation of any West Virginia Lottery sports wagering.
A log of all excluded players shall be kept by the commission and each licensee, and no player
on the commission's exclusion list or the licensed operator's exclusion list shall wager on any
West Virginia Lottery sports wagering under this article.

(e) The commission shall promulgate regulations implementing the provisions of §29-22D15(a) of this code by interpretive rule and minimum internal control standards.

(f) The commission shall, when a federal law is enacted or repealed or when a federal
court decision is issued that permits a state to regulate sports wagering, publish a notice in the
State Register notifying the public of the enactment or repeal of federal law or of the issuance of

such court decision. The commission shall not be authorized to conduct sports wagering in thisstate until the notice prescribed in this subsection is published in the State Register.

(g) No licensed gaming facility employee may place a wager on any sports wagering at
 the employer's facility or through any other mobile application or digital platform of their employer.

(h) No commission employee may knowingly wager or be paid any prize from any wager
placed at any licensed gaming facility with West Virginia Lottery sports wagering within this state
or at any facility outside this jurisdiction that is directly or indirectly owned or operated by a sports
wagering licensee.

§29-22D-16. Sports wagering revenues; accounting for the state's share of revenue imposed for the privilege of offering West Virginia Lottery sports wagering; limitation of other taxes; recoupment for improvements.

(a) Imposition and rate of assessment. — For the privilege of holding a license to operate
 sports wagering under this article, the state shall impose and collect ten percent of the licensee's
 adjusted gross sports wagering receipts from the operation of West Virginia Lottery sports
 wagering (hereinafter "privilege tax" or "tax"). The accrual method of accounting shall be used for
 purposes of calculating the amount of the tax owed by the licensee.

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(b) Operator revenue reports and payment of privilege tax. —

7 (1) The tax levied and collected pursuant to §29-22D-16(a) of this code is due and payable
8 to the commission in weekly installments on or before the Wednesday following the calendar
9 week in which the adjusted gross sports wagering receipts were received and the tax obligation
10 was accrued.

(2) The licensed operator shall complete and submit the return for the preceding week by
 electronic communication to the commission, on or before Wednesday of each week, in the form
 prescribed by the commission that provides:

(A) The total gross sports wagering receipts and adjusted gross sports wagering receipts
 from operation of West Virginia Lottery sports wagering during that week;

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(B) The tax amount for which the sports wagering licensee is liable; and

17 (C) Any additional information necessary in the computation and collection of the tax on
18 adjusted gross sports wagering receipts required by the commission.

(3) The tax amount shown to be due shall be remitted by electronic funds transfer simultaneously with the filing of the return. All moneys received by the commission pursuant to this section shall be deposited in the sports wagering fund in accordance with the provisions of this article.

23 (4) When adjusted gross receipts for a week is a negative number because the winnings 24 paid to patrons wagering on the licensee's West Virginia Lottery sports wagering exceeds the 25 licensee's total gross receipts from sports wagering by patrons, the commission shall allow the 26 licensee to carry over the negative amount to returns filed for subsequent weeks. The negative 27 amount of adjusted gross receipts may not be carried back to an earlier week and moneys 28 previously received by the commission will not be refunded, except if the licensee surrenders its 29 operator's license and the licensee's last return reported negative adjusted gross receipts. In that 30 case, the commission shall multiply the amount of negative adjusted gross receipts by 10 percent 31 and pay the amount to the licensee in the manner approved by the commission.

32 (c) Privilege tax obligation imposed by this section is in lieu of other taxes. — With the 33 exception of the ad valorem property tax collected under chapter eleven-a of this code, the 34 privilege tax on adjusted gross sports wagering receipts imposed by this section is in lieu of all 35 other state and local taxes and fees imposed on the operation of, or the proceeds from operation 36 of West Virginia Lottery sports wagering, except as otherwise provided in this section. The 37 consumers sales and services tax imposed pursuant to §11-15-1 et seq. of this code, the use tax 38 imposed by §11-15A-1 et seq. of this code and any similar local tax imposed at the municipal or 39 county level, shall not apply to the licensee's gross receipts from any West Virginia Lottery sports 40 wagering or to the licensee's purchase of sports wagering equipment, supplies, or services 41 directly used in operation of the sports wagering authorized by this article.

(d) Acquisition of any system or wagering equipment and other items related to the
operation of West Virginia sports wagering shall be considered "facility modernization
improvements" eligible for recoupment as defined in §29-22A-10(b)(2) and §29-25-22(c) of this
code.

(e) *Prohibition on credits.* — Notwithstanding any other provision of this code to the
contrary, no credit may be allowed against the privilege tax obligation imposed by this section or
against any other tax imposed by any other provision of this code for any investment in gaming
equipment or for any investment in or improvement to real property that is used in the operation
of West Virginia Lottery sports wagering.

§29-22D-17. West Virginia Lottery Sports Wagering Fund; distribution of funds.

(a) The special fund in the State Treasury known as the West Virginia Lottery Sports
Wagering Fund is hereby created and all moneys collected under this article by the commission
shall be deposited with the State Treasurer to the West Virginia Lottery Sports Wagering Fund.
The fund shall be an interest-bearing account with all interest or other return earned on the money
of the fund credited to and deposited in the fund. All expenses of the commission incurred in the
administration and enforcement of this article shall be paid from the sports wagering fund pursuant
to §29-22D-17(b) of this code.

8 (b) The commission shall deduct an amount sufficient to reimburse its actual costs and 9 expenses incurred in administering sports wagering at licensed gaming facilities from the gross 10 deposits into the sports wagering fund. The amount remaining after the deduction for 11 administrative expenses is the net profit.

(1) Administrative allowance. — The commission shall retain up to 15 percent of gross deposits for the fund operation and its administrative expenses: *Provided*, That in the event that the percentage allotted for operations and administration generates a surplus, the surplus shall be allowed to accumulate but may not exceed \$250,000. On a monthly basis, the director shall report any surplus in excess of \$250,000 to the Joint Committee on Government and Finance and

remit the entire amount of those surplus funds in excess of \$250,000 to the State Treasurer whichshall be allocated as net profit.

(2) *Distribution of net profit.* — In each fiscal year, net profit shall be deposited into the
State Lottery Fund created by §29-22-18 of this code until a total of \$15 million is deposited;
thereafter, the remainder shall be deposited into the Public Employees Insurance Agency
Financial Stability Fund to stabilize and preserve the future solvency of PEIA, and such amount
may not be included in the calculation of any plan year aggregate premium cost-sharing
percentages between employers and employees.

§29-22D-18. Law enforcement.

Notwithstanding any provision of this code to the contrary, the commission shall, by contract or cooperative agreement with the West Virginia State Police, arrange for those lawenforcement services uniquely related to gaming, as such occurs at facilities of the type authorized by this article, that are necessary to enforce the provisions of this article that are not subject to federal jurisdiction: *Provided*, That the State Police shall only have exclusive jurisdiction over offenses committed on the grounds of a licensed gaming facility that are offenses relating to gaming.

§29-22D-19. Civil penalties.

(a) The commission may impose, on any person who violates the provisions of this article,
a civil penalty not to exceed \$50,000 for each violation. Such penalty shall be imposed on all
individuals and is not limited to individuals licensed under this article. This provision shall not be
construed as applicable to office pools.

(b) The provisions of §29A-5-1 *et seq*. of this code apply to any civil penalty imposed
pursuant to the provisions of this section.

§29-22D-20. Crimes and penalties related to unauthorized sports wagering operations.

(a) Any person, other than a licensee under this article, who engages in accepting,
 facilitating, or operating a sports wagering operation is guilty of a misdemeanor and, upon

conviction thereof, shall be fined not more than \$10,000 or confined in jail for not more than ninety
days, or both fined and confined.

(b) Notwithstanding the penalty provisions §29-22D-20(a) of this code, any person
convicted of a second violation of §29-22D-20(a) of this code is guilty of a misdemeanor and,
upon conviction thereof, shall be fined not more than \$50,000, or confined in jail for not more than
six months, or both fined and confined.

9 (c) Notwithstanding the penalty provisions of §29-22D-20(a) or §29-22D-20(b) of this code, 10 any person convicted of a third or subsequent violation of said §29-22D-20(a) of this code is guilty 11 of a felony, and upon conviction thereof, shall be fined not less than \$25,000 nor more than 12 \$100,000 or imprisoned in a state correctional facility for not less than one year nor more than 13 five years, or both fined and confined.

§29-22D-21. Crimes and penalties related to authorized sports wagering operation.

(a) A sports wagering licensee is guilty of unlawful operation and is guilty of a
 misdemeanor when:

3 (1) The licensee operates West Virginia Lottery sports wagering without authority of the
4 commission to do so;

5 (2) The licensee operates West Virginia Lottery sports wagering in any location or by any
6 manner that is not approved by the commission;

7 (3) The licensee knowingly conducts, carries on, operates, or allows any sports wagering
8 to occur on premises or through any other device if equipment or material has been tampered
9 with, or exposed to conditions in which it will be operated in a manner designed to deceive the
10 public;

(4) The licensee employs an individual who does not hold a valid occupational license in
a position for which a license is required or otherwise allows an individual to perform duties for
which such license is required or continues to employ an individual after the employee's
occupational license is no longer valid;

(5) The licensee acts or employs another person to act as if he or she is not an agent or
employee of the licensee in order to encourage participation in West Virginia Lottery sports
wagering at the licensed gaming facility;

(6) The licensee knowingly permits an individual under the age of 21 to enter or remain in
a designated gaming area or to engage in sports wagering at a licensed gaming facility; or

(7) The licensee exchanges tokens, chips, electronic media, or other forms of credit used
for wagering for anything of value except money or credits applied to a sports wagering account
at a gaming facility authorized under this article.

23 (b) A person is guilty of a felony when:

(1) A person offers, promises, or gives anything of value to anyone for the purpose of influencing the outcome of a race, sporting event, contest, or game upon which a wager may be made, or a person places, increases, or decreases a wager after acquiring knowledge, not available to the general public, that anyone has been offered, promised, or given anything of value for the purpose of influencing the outcome of the race, sporting event, contest, or game upon which the wager is placed, increased or decreased, or attempts to do any of the same;

30 (2) A person changes or alters the normal outcome of any game played on a mobile or
31 other digital platform, including any interactive gaming system used to monitor the same or the
32 way in which the outcome is reported to any participant in the game;

(3) The person manufactures, sells, or distributes any device that is intended by that
 person to be used to violate any provision of this article or the sports wagering laws of any other
 state;

36 (4) The person places a bet or aids any other individual in placing a bet on a sporting event
37 or other sports wagering game or offering authorized under this article after unlawfully acquiring
38 knowledge of the outcome on which winnings from that bet are contingent;

(5) The person claims, collects, or takes anything of value from a gaming facility with West
Virginia Lottery sports wagering with intent to defraud or attempts such action without having
made a wager in which such amount or value is legitimately won or owed;

42 (6) The person knowingly places a wager using counterfeit currency or other counterfeit
43 form of credit for wagering at a gaming facility with West Virginia Lottery sports wagering; or

(7) The person, not a licensed gaming facility under this article or an employee or agent of a gaming facility licensed under this article acting in furtherance of the licensee's interest, has in his or her possession on grounds owned by the gaming facility licensed under this article or on grounds contiguous to the licensed gaming facility, any device intended to be used to violate a provision of this article or any rule of the commission.

49 (c) Any person who violates any provision of §29-22D-21(a) of this code is guilty of a
50 misdemeanor and, upon conviction thereof, shall be fined not more than \$1,000 or confined in jail
51 for not more than six months, or both fined and confined, except any violation that is not committed
52 by a natural person may result in a fine of not more than \$25,000.

(d) Any person who violates any provision of §29-22D-21(b) of this code is guilty of a felony and, upon conviction thereof, shall be fined not less than \$5,000 nor more than \$10,000, or confined in a state correctional facility for not less than one year nor more than five years, or both fined and confined. (e) With regard to §29-22D-21(a) of this code, each West Virginia sports wagering licensee

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shall post notice of the prohibitions and penalties of this section in a manner determined by therules of the commission.

§29-22D-22. Preemption.

No local law or rule providing any penalty, disability, restriction, regulation, or prohibition
 for operating a gaming facility with West Virginia Lottery sports wagering or supplying a licensed
 gaming facility may be enacted, and the provisions of this article preempt all regulations, rules,
 ordinances, and laws of any county or municipality in conflict with this article.

§29-22D-23. Exemption from federal law.

Pursuant to Section 2 of Chapter 1194, 64 Stat. 1134, 15 U.S.C. §1172, approved January
 2, 1951, the State of West Virginia, acting by and through duly elected and qualified members of
 the Legislature, does declare and proclaim that the state is exempt from chapter 1194, 64 Stat.
 1134, 15 U.S.C. §1171 to §1178.

§29-22D-24. Shipment of gambling devices.

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All shipments of gambling devices including any sports wagering devices or related materials to licensed gaming facilities in this state are legal shipments of gambling devices into the State of West Virginia, as long as the registering, recording, and labeling of which have been completed by the supplier thereof in accordance with Chapter 1194, 64 Stat. 1134, 15 U.S.C. §1171 to §1178.

The Joint Committee on Enrolled Bills hereby certifies that the foregoing bill is correctly enrolled. Chairman, Senate Committee Chairman, House Committee Originated in the Senate. \mathbb{C} Q In effect from passage. 15 1.3 Clerk of the Senate Stole & Horis Clerk of the House of Delegates President of the Senate Speaker of the House of Delegates The within this the.....

Day of, 2018.

Governor

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